

SCHEME FOR THE FINANCING OF SCHOOLS IN COUNTY DURHAM

County Hall, Durham. **September 2024**

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References

References throughout this scheme to:

"the Act" are to the School Standards and Framework Act 1998;

"the authority" means Durham County Council;

"the Regulations" are to the School and Early Years Finance (England) Regulations 2020 made under the Act; and

"the scheme" means this scheme for the financing of schools in County Durham.

1. Introduction

The Funding Framework: Main Features

- 1. The current funding framework which replaced Local Management of Schools is based on the legislative provisions in sections 45-53 of the School Standards and Framework Act 1998.
- 2. Under this legislation, local authorities determine for themselves the size of their schools budget and their non-schools education budget although at a minimum an authority must appropriate its entire Dedicated Schools Grant to their schools budget. The categories of expenditure which fall within the two budgets are prescribed under regulations made by the Secretary of State, but included within the two, taken together, is all expenditure, direct and indirect, on an authority's maintained schools except for capital and certain miscellaneous items.
- 3. Authorities may deduct funds from their schools budget for purposes specified in regulations made by the Secretary of State under s.45A of the Act (the centrally retained expenditure). The amounts to be deducted are decided by the authority concerned, subject to any limits or conditions (including gaining the approval of their schools forum or the Secretary of State in certain instances) as prescribed by the Secretary of State.
- 4. The balance of the schools budget left after deduction of the centrally retained expenditure is termed the Individual Schools Budget (ISB). Expenditure items in the non-schools education budget must be retained centrally (although earmarked allocations may be made to schools).
- 5. Authorities must distribute the ISB amongst their maintained schools using a formula which accords with regulations made by the Secretary of State, and enables the calculation of a budget share for each maintained school. This budget share is then delegated to the governing body of the school concerned, unless the school is a new school which has not yet received a delegated budget, or the right to a delegated budget has been suspended in accordance with s.51 of the Act.
- 6. The financial controls within which delegation works are set out in this scheme, made by the authority in accordance with s.48 of the Act and regulations made under that section. All proposals to revise the scheme must be approved by the schools forum, although the authority may apply to the Secretary of State for approval in the event of the forum rejecting a proposed or approving it subject to modification that are not acceptable to the authority.
- 7. Subject to any provision made by or under this scheme, governing bodies of schools may spend such amounts of their budget shares as they think fit for any purposes of their school and for any additional purposes prescribed by the Secretary of State in regulations made under s.50 of the Act. (Note that Section 50 provides that amounts spent by a governing body on providing community facilities or services under section 27 of the Education Act 2002 are treated as if they were amounts spent for the purposes of the school (s50(3A) of the Act).

- 8. An authority may suspend a school's right to a delegated budget if the provisions of the scheme (or rules applied by the scheme) have been substantially or persistently breached, or if the budget share has not been managed satisfactorily. A school's right to a delegated budget share may also be suspended for other reasons (s.17 of the Act).
- 9. The authority shall publish each year a statement setting out details of its planned School Budget and other expenditure on children's services, showing the amounts to be centrally retained and funding delegated to schools. After each financial year the authority shall publish a statement showing out-turn expenditure.
- 10. The detailed publication requirements for financial statements are set out in directions issued by the Secretary of State.
- 11. A copy of each year's budget and outturn statement should be made easily accessible to all schools.
- 12. The authority shall publish the scheme and any revisions to it on a website accessible to the general public, by the date that any revisions come into force, together with a statement that the revised scheme comes into force on that date.

The Role of the Scheme

13. The scheme sets out the financial relationship between the authority and the maintained schools which it funds, including the respective roles and responsibilities of the authority and the schools. The scheme does not limit unreasonably the flexibility of schools to control and deploy their budgets, recognising the need for public monies are involved to be properly accounted for and recorded. The scheme includes provisions which are binding on both parties.

Application of the Scheme to the Authority and Maintained Schools

- 14. This scheme applies to all community, nursery, special, voluntary, foundation, (including trust), foundation special schools and Pupil Referral Units (PRUs) maintained by the authority whether they are situated in the area of the authority or situated elsewhere. Attached at Appendix 1 is a schedule of schools currently covered by this scheme.
- 15. The scheme does not apply to academies or any schools within County Durham that are maintained by another authority.

Revision of the Scheme

- 16. Any revisions to the scheme shall be preceded by consultation. The authority shall consult with the governing body and the head teacher of every school maintained by the authority before they are submitted to the schools forum for their approval.
- 17. All proposed revisions must be submitted to the schools forum for approval by members of the forum representing maintained schools. Where the schools forum does not approve

- them or approves them subject to modifications which are not acceptable to the authority, the authority may apply to the Secretary of State for approval.
- 18. It is also possible for the Secretary of State to make directed revisions to schemes after consultation. Such revisions become part of the scheme from the date of the direction.

Delegation of Powers to the Head Teacher

- 19. The School Standards and Framework Act 1998 allows the governing body of a school with a delegated budget to delegate to the head teacher the responsibility for deploying resources, subject to the provisions in the scheme.
- 20. Governing bodies must consider the extent to which they wish to delegate their financial powers to their headteacher. It is not practicable or desirable for governing bodies to exercise day to day decisions on the use of resources and the absence of delegated powers to head teachers would be counter to the flexibility and responsiveness that delegated school budgets provide. Decisions on delegation including any revisions, must be recorded in the minutes of the governing body.
- 21. The authority recommends that:
 - (a) Headteachers should report back to governing body or committee meetings any actions taken under his/her delegated powers since the last meeting; and
 - (b) The headteacher should be responsible for complying with the authority's financial procedures.
- 22. The first formal budget plan of each financial year must be approved by the governing body or a committee of the governing body.

Maintenance of Schools

23. The authority is responsible for maintaining the schools covered by the scheme, and this includes the duty of defraying all the expenses of maintaining them (except in the case of a voluntary school where some of the expenses are, by statute, payable by the governing body). Part of the way the authority maintains schools is through the funding system put in place under sections 45 to 53 of the School Standards and Framework Act 1998.

2. Financial Controls

Right of Attendance at Governing Body Meetings by the Corporate Director Resources

- 25. The Corporate Director Resources is responsible by virtue of Section 151 of the Local Government Act 1972 for the administration of the authority's financial affairs. The Corporate Director Resources also has a duty to report certain matters to the authority by virtue of Section 114 of the Local Government Finance Act 1988.
- 26. The Corporate Director Resources or a member of staff acting on his/her behalf shall have the right to attend meetings of governing bodies at which any agenda items are relevant to the exercise of his or her responsibilities.
- 27. The Corporate Director Resources shall therefore have the right, at his or her discretion, to require to be sent prior notice of all meetings of the governing body and of sub-committees at which financial matters are to be considered, together with full agendas and reports.
- 28. Attendance shall normally be limited to items which relate to issues of probity or overall financial management and will not be a matter of routine. Prior notice of attendance shall be given unless this is impracticable.

Application of Financial Controls to Schools

29. All schools are required to comply with the authority's requirements on financial controls and monitoring in the management of their delegated budget, including those in the scheme and those requirements contained in more detailed publications referred to in the scheme. Such requirements include seeking the approval of the Corporate Director Resources of all financial stationery in connection with accounting, costing or stores records and the payment or collection of money.

Provision of Financial Information and Reports

30. Schools are required to provide the authority with details of anticipated and actual expenditure and income termly (unless the authority has notified the school in writing that in its view the school's financial position requires more frequent submission) in a format determined by the authority which will take account of the DfE Consistent Financial Reporting framework. More frequent submissions may be required for tax and banking reconciliation purposes.

Payment of Salaries; Payment of Bills

31. The annual budget, revised from time to time, provides the means for planning and controlling expenditure and income during the year. It is essential therefore that the governing body does not make decisions which result in increased expenditure or a reduction in income which is not provided for in the budget which it has approved.

- 32. Orders for goods and services shall be in writing on the official form of order and signed by a duly authorised person. All accounts for the supply of goods and services which are initiated within the school shall be certified as correct by the head teacher or a duly authorised officer. Where the school is participating in the Creditors Service Level Agreement with the authority, these accounts shall then be passed to the authority's Creditors, Purchasing and Administration Team for payment.
- 33. Where the school buys into the authority's payroll Service Level Agreement or the authority operates a service to schools in advance of formal delegation, then the authority shall be responsible for making arrangements for the preparation and checking of payrolls and the payment of all salaries and wages and shall be provided with adequate information to enable them to do this.

Control of Assets

- 34. The head teacher shall be responsible for ensuring the security of stocks and stores within the school, and shall maintain such records and in such manner as prescribed by the authority. Schools are free to determine their own arrangements for keeping a register of assets worth less than £1,000. It is, however, a requirement that schools keep a register of such assets in some form.
- 35. Schools are **strongly encouraged** to register anything that is portable, high value and attractive, (for example a camera or tablet).
- 36. Head teachers shall take stock of materials and stores at the end of each financial year. Any discrepancies between actual and recorded stocks shall be investigated by the head teacher. The governors may, on receiving a written report, resolve to write off any loss and dispose of surplus, obsolete or unwanted items, and to correct the appropriate records, subject to the authority being informed in the circumstances outlined in paragraph 44 below.

Accounting Policies (including year-end procedures)

37. All schools are required to abide by procedures issued by the authority in relation to all accounting polices including year-end procedures.

Writing-off Debts

38. Section 5 refers to administrative procedures for the collection of income, including reference to debt recovery procedures. Advice on 'writing off' debts relating to a school's budget share which become unrecoverable are laid down in procedures issued by the authority, although the ultimate responsibility of the governing body to sanction the 'write off' will not be compromised.

Basis of Accounting

39. Any reports or accounts required to be furnished to the authority must either be on a cash or an accruals basis as determined by the authority.

Submission of Budget Plans

- 40. Each school is required to prepare an annual budget plan each year having regard to the school's Development Plan and any views of the Corporate Director, Children and Adult's Services, on needs and priorities. This should set out the planned budget for all items of expenditure and income and describe all assumptions underpinning the plan. This plan requires the agreement of the governing body and must be submitted to the authority, in a format prescribed by the authority no later than 30th June of each year. Plans will be checked to ensure they are viable and will be an important aspect of the authority's role in monitoring school expenditure.
- 41. Each year, the authority will make available to schools key budget data to enable them to prepare budget plans and will provide schools with an annual statement showing them when this information will be available throughout the year.
- 42. Schools must take full account of estimated deficits and may take full account of estimated surpluses as at 31st March immediately preceding the year covered by their budget plan.
- 43. Having approved the initial budget plan governing bodies or a committee of the governing body must approve any subsequent virement and receive regular reports and budget monitoring during the year. In addition, schools are required to notify the Corporate Director, Resources of any such in-year revisions to their budget plans, on a termly basis, or more frequently if they prefer.

Submission of Financial Forecasts

44. From the 2021 to 2022 funding year each school must submit a 3-year budget forecast each year, at a date determined by the local authority between 1 May and 30 June. The local authorities must inform schools of the purposes for which they intend to use these 3-year budget forecasts: such a forecast may be used in conjunction with an authority's balance control mechanism.

School resource management

- 45. Schools must seek to achieve effective management of resources and value for money, to optimise the use of their resources and to invest in teaching and learning, taking into account the Authority's purchasing, tendering and contracting requirements.
- 46. It is for heads and governors to determine at school level how to secure better value for money.
- 47. There are significant variations in efficiency between similar schools, and so it is important for schools to review their current expenditure, compare it to other schools and think about how to make improvements.

Virement

48. Once schools set a budget at the beginning of the financial year, thereafter they have the option to vire amounts between budget headings (revisions are to be notified to the Corporate Director, Resources as outlined in paragraph 39 above). It is recommended that advice from the Corporate Director Resources be obtained when virement of 1% or more of the school's budget share is planned.

Audit Requirements

- 49. The authority's Corporate Director, Resources has a responsibility under the provisions of the Accounts and Audit Regulations 1996 to maintain an adequate and effective internal audit of the financial accounts of schools. He, or his authorised representative, shall have right of access at all times to such documents, records, cash, stocks, stores and other articles of value of the school which relate to the school's financial accounts as appear to him to be necessary for the purpose of the audit and shall be entitled to require from any employee such information and explanation as he thinks necessary for that purpose.
- 50. Any person who becomes aware of any financial irregularity or suspected irregularity or of any circumstances which may suggest the possibility of irregularity shall immediately notify the authority's Corporate Director, Resources who shall notify the Clerk of the Governors and the Corporate Director, Children and Adult's Services. A report shall then be submitted to a meeting of the governors either specially convened or at the next normal meeting.
- 51. In addition, the County Council's financial affairs are subject to approval by an external auditor appointed by the Audit Commission. The right of access mentioned above shall also apply to any request or stipulation by the external auditor.

Separate External Audits

52. Governing bodies are permitted to spend funds from budget shares on any external audit certification of its accounts. Bodies should note that there is no expectation that this will be a routine or annual practice and this need only be undertaken if the governing body wish to seek additional assurance about their accounts.

Audit of Voluntary and Private School Funds

53. Any voluntary or private school funds held by schools, or trading organisations controlled by schools, must be subject to audit procedures and annual audit certification. Such audit certificates must be presented to governing bodies on an annual basis and to the authority if requested.

Register of Business Interests

- 54. The scheme requires all contracts and tenders to be let in a proper manner in accordance with standing orders and financial regulations. Governing bodies must avoid corrupt practices and each individual governor and head teacher should avoid a situation where he or she is personally feted by those who are likely to want something from them or the County Council. To maintain the highest standards of probity, the governing body of each school covered by this scheme is required to establish a register that lists for each member of the governing body and the head teacher:
 - (a) Any business interests they or any member of their immediate family have;
 - (b) Details of any other educational establishments that they govern;
 - (c) Any relationships between school staff and members of the governing body.
- 55. The register should be kept up- to-date with notification of changes and through annual review of entries. Schools should make the register available for inspection by governors, staff and parents and the authority and should publish the register, for example on a publicly accessible website.

Purchasing, Tendering and Contracting Requirements

- 56. Every maintained school must have clear Contract Procedure Rules in place, to ensure that the school lets contracts and makes purchases in a manner consistent with procurement law and best practice. Accordingly, all schools must either produce and publish contract procedure rules of their own or adopt the authority's Contract Procedure Rules School Version, as published on the Extranet. All purchasing, tendering and contracting matters entered into by schools must comply with whichever set or rules has been adopted by the school. Schools are also required to assess in advance, where relevant, the health and safety competence of contractors, taking account of the authority's policies and procedures.
- 57. Governing bodies of schools with delegated budgets enter into contracts on behalf of the authority and the authority must be shown on all such contracts to be the contracting party.
- 58. For clarity, the Authority's Contract Procedure Rules School Version do not:
 - (a) Require schools to do anything incompatible with any of the provisions of the scheme, or any statutory provision, or any EU Procurement Directive;
 - (b) Compel schools to seek authority officer countersignature for any contracts for goods or services for a value below £60,000 in any one year;
 - (c) Compel schools to select suppliers only from an approved list;
 - (d) Compel schools to seek fewer than three tenders or quotations in respect of any contract with a value exceeding £10,000 in any one year, subject to specific listed exceptions.

Application of Contracts to Schools

- 59. The authority may from time to time operate area based or County-wide contracts to cover services such as catering, cleaning, grounds maintenance and purchasing. On occasions when tender specifications are being drawn up, schools with delegated budgets, will be given the choice whether to participate in such contracts, or make their own arrangements. Where a school chooses to participate in an authority arranged contract they would be obliged to participate for the specified term.
- 60. Schools may seek advice on a range of compliant deals via Buying for schools
- 61. Although governing bodies are empowered under Paragraph 3 of Schedule 1 of the Education Act 2002 to enter into contracts, in most cases they do so on behalf of the authority as maintainer of the school and the owner of the funds in the budget share. However, some contracts may be made solely on behalf of the governing body, when the governing body has clear statutory obligations for example, contracts made by aided or foundation schools for the employment of staff.

Central Funds and Earmarking

- 62. The authority make sums available to schools from central funds, in the form of allocations which are additional to and separate from the schools' budget shares. Such allocations should be subject to any conditions setting out the purpose or purposes for which the funds may be used.
- 63. Such allocations might, for example, be sums for SEN or other initiatives funded from the central expenditure of the authority's Schools Budget or other authority budget.
- 64. Earmarked funding provided from centrally retained funds should only be spent on the purposes for which it is given. Schools should be able to demonstrate that this requirement has been complied with.
- 65. The authority may include a requirement that earmarked funds must be returned to the authority if not spent within any period stipulated by the authority.
- 66. The authority shall not make any deduction in respect of interest costs to the authority from payments to schools of devolved specific grant.

Spending for purposes of the school

67. Under s.50(3)(b) the Secretary of State may prescribe additional purposes for which expenditure of the budget share may occur. He has done so in the School Budget Shares (Prescribed Purposes)(England) Regulations 2002 (SI 2002/378), which have been amended by the School Budget Shares (Prescribed Purposes)(England)(Amendment) Regulations 2010 (SI 2010/190). These allow schools to spend their budgets on pupils who are on the roll of other maintained schools or academies.

Capital Spending from Budget Shares

- 68. Governing bodies are allowed to use their budget shares to meet the cost of capital expenditure on the school premises. This includes expenditure by the governing body of a voluntary aided school on work which is their responsibility under paragraph 3 of Schedule 3 of the Act.
- 69. Governing bodies shall consult the Corporate Director, Resources on any proposal to vire monies from revenue to capital purposes.
- 70. If the premises are owned by the authority, or the school has voluntary controlled status, then the governing body must seek the consent of the authority to the proposed works.

 Consent may only be withheld on health and safety grounds, to meet responsibilities under:
 - The School Premises (England) Regulations 2012
 - The Workplace (Health, Safety and Welfare) Regulations 1992
 - The Regulatory Reform (Fire Safety) Order 2005
 - The Equality Act 2010
 - The Building Regulations 2010

Notice of Concern

- 71. The authority may issue a notice of concern to the governing body of any school it maintains where, in the opinion of the Corporate Director, Resources and the Corporate Director, Children and Adult's Services, the school has failed to comply with any provisions of the scheme, or where actions need to be taken to safeguard the financial position of the authority or the school.
- 72. Such a notice will set out the reasons and evidence for it being made and may place on the governing body restrictions, limitations or prohibitions in relation to the management of funds delegated to it, which may include:
 - (a) Insisting that relevant staff undertake appropriate training to address any identified weaknesses in the financial management of the school:
 - (b) Insisting that an appropriately trained/qualified person chairs the finance committee of the governing body;
 - (c) Placing more stringent restrictions or conditions on the day to day financial management of a school than the scheme requires for all schools such as the provision of monthly accounts to the authority;
 - (d) Insisting on regular financial monitoring meetings at the school attended by authority officers;

- (e) Requiring a governing body to buy into an authority's financial management systems; and
- (f) Imposing restrictions or limitations on the manner in which a school manages extended school activity funded from within its delegated budget share – for example by requiring a school to submit income projections and/or financial monitoring reports on such activities.
- 73. The notice will clearly state what these requirements are and the way in which and the time by which such requirements must be complied with in order for the notice to be withdrawn. It will also state the actions that the authority may take where the governing body does not comply with the notice.
- 74. The authority shall withdraw such a notice once the governing body has complied with the requirements imposed by the notice.

Schools Financial Value Standard (SFVS)

- 75. All local authority maintained schools (including nursery schools and pupil referral units (PRUs) that have a delegated budget) must demonstrate compliance with the Schools Financial Value Standard (SFVS) and complete the assessment form on an annual basis. It is for the school to determine at which time of the year they wish to complete the form.
- 76. Governors must demonstrate compliance through the submission of the SFVS assessment form signed by the Chair of Governors. The form must include a summary of remedial actions with a clear timetable, ensuring that each action has a specified deadline and an agreed owner. Governors must monitor the progress of these actions to ensure that all actions are cleared within specified deadlines.
- 77. All maintained schools with a delegated budget must submit the form to the local authority before 31 March each year.

Fraud

- 78. All schools must have a robust system of controls to safeguard themselves against fraudulent or improper use of public money and assets.
- 79. The governing body and head teacher must inform all staff of school policies and procedures related to fraud and theft, the controls in place to prevent them; and the consequences of breaching these controls. This information must also be included in induction for new school staff and governors.

Banking Arrangements

80. In respect of all schools not operating an external bank account all banking arrangements for official funds shall be made solely through and by the authority's Corporate Director Resources. Banking arrangements for unofficial funds, such as private school funds, shall be at the discretion of the body responsible for administering those funds.

Credit Cards

- 81. Schools shall not obtain a credit or debit card, or any other form of purchasing or procurement card other than through application to the School Funding Team.
- 82. Schools with a card shall comply with the guidance notes issued from time-to-time by the School Funding Team.

Leasing

83. Schools must seek advice from the authority before entering into leasing agreements and may only enter into agreements where these approved by the authority.

3. Instalments of The Budget Share; Banking Arrangements

Frequency of Instalments

- 84. Schools without external bank accounts shall have access to their entire budget share from the start of the year. Schools with their own bank accounts will be credited in instalments at termly or monthly intervals, based on a school's full budget share, or non-pay items only, at the discretion of individual schools. Schools requiring monthly instalments must notify the authority's Corporate Director Resources in writing by 24 March preceding the financial year in question.
- 85. Schools with their own external bank accounts will pay all invoices and receive all due income from the bank account, but any non-school money (e.g. school meals income) must continue to be banked separately according to the requirements of the authority and any private school fund transaction must be kept outside of the local bank account arrangements.
- 86. For the purposes of this section, Budget Share includes any place-led funding for special schools or pupil referral units.
- 87. Top up payments for pupils with high needs shall be made on a monthly basis unless alternative arrangements have been agreed with the provider.
- 88. For the purposes of this section, references to bank accounts do not include petty cash imprest accounts.

Proportion of Budget Share Payable at Each Instalment

- 89. Instalments will be credited to external bank accounts in the first week of April, September and January for termly instalments and the first working day of each calendar month for monthly instalments. Where schools buy into the Authority's payroll SLA, such schools shall have the option to be credited with only the non-pay elements of their budget share in their external bank account.
- 90. Where the total budget share is to be credited, the calculation of each instalment will be based on:
 - (a) The previous year's actual pattern of expenditure for non-pay elements across all schools in the authority; plus (where a school has opted to be credited with the non-pay elements of its budget share)
 - (b) The estimated pattern of expenditure for the pay elements in the year in question based upon the locally-agreed incidence of pay dates across all schools in the authority.
- 91. If, at the start of a financial year, the approved budget for an individual school is not available for the beginning of April, the initial advance(s) of funding will be based upon the non-pay related elements of the individual's school budget calculation derived from the

- formula. Such an advance will be recalculated upon receipt of the approved budget by the authority and an amount may then be due to or from each school's bank account by way of adjustment.
- 92. Schools operating external bank accounts for the first time may have a surplus balance brought forward from the previous financial year. Once this balance has been finalised by the authority it will be paid into the school's bank account, after deduction of any element which is required to balance the school budget for the ensuing financial year. Any unplanned deficit balance brought forward from the preceding financial year will be deducted from the funding transfer otherwise due to the school for the ensuing year.

Interest Clawback

- 93. The authority will deduct from the instalments an amount equal to the estimated interest lost by the authority in making available such instalments in advance compared to the estimated weekly profile of expenditure across all schools.
- 94. This amount will vary from year to year depending upon the prevailing interest rate applicable immediately preceding the start of a financial year but will be fixed for the duration of that financial year. Illustrations of the calculation based on termly and monthly instalments are attached at Appendix 2.

Interest on late Budget Share Payments

95. The authority will add interest to late payments of budget share instalments, where such late payment is the result of authority error. The interest rate used will be that used for clawback calculations. (See 'Interest Clawback' above).

Budget Shares for Closing Schools

96. Budget shares of schools for which approval for closure has been agreed will be made available, until closure, on a monthly basis net of estimated pay costs, even if some different basis was previously used.

Bank and Building Society Accounts

- 97. All community, nursery, special, voluntary, foundation (including trust), or foundation special schools will be allowed to open external bank accounts into which their full budget share, or non-pay costs only, can be paid. Schools will be allowed to retain all interest received from any external bank account but must bear any charges applicable to the account. External banking arrangements will only be allowed to commence from the beginning of a financial year, unless the authority agrees otherwise, and the authority must be given a minimum of three months' notice in writing by the governing body and head teacher if their school wishes to operate such arrangements.
- 98. If a school opens an external bank account the authority shall, if the school desires, transfer immediately to the account an amount agreed by both school and authority as the estimated

- surplus balance held by the authority in respect of the school's budget share, on the basis that there is then a subsequent correction when accounts for the relevant year are closed.
- 99. Any school with a deficit balance will not be allowed an external bank account until such deficit has been cleared to the satisfaction of the authority.
- 100. Schools with an outstanding loan under the former loan scheme shall not be allowed an external bank account until the outstanding balance of the loan, including accrued interest, has been repaid.
- 101. Schools not wishing to avail themselves of an external bank account facility will have at their disposal, upon application to the authority, a petty cash imprest account which shall be operated in accordance with procedures laid down by the authority.

Restrictions on Accounts

- 102. The authority will provide a list of banks/building societies who it regards as 'secure'. The approved list will be consistent with the authority's Treasury Management policy. Any school wishing to engage the services of an organisation not on this list will require the authority's approval of that organisation. Schools are expected to follow 'Best Value' principles in their selection of an appropriate organisation and governing bodies must ensure due impartiality and objectivity in the selection process.
- 103. The authority will prescribe requirements of the bank account(s) to include:
 - (a) The account mandate should provide that the authority is the owner of the funds in the account; is entitled to receive statements; and can take control of the account if the school's right to a delegated budget is suspended by the authority;
 - (b) That accounts may be in the name of the school rather than the authority but the words "Durham County Council" should appear in the title. This is to ensure that payees are aware that the school is maintained by the Council;
 - (c) Clarity that budget share funds paid by the authority and held in school accounts remain authority property until spent (s.49(5) of the Act)
 - (d) No overdraft or borrowing facilities;
 - (e) Number and designation of signatories, which may not be limited to authority employees only, but who cannot be governors unless they are authority or school employees;
 - (f) Right of access to the authority to any such account(s);
 - (g) The type of account(s).

Other Provisions

- 104. In order that the authority's Corporate Director Resources can carry out his/her responsibilities under Section 151 of the Local Government Act 1972 schools will be required to:-
 - (a) Abide by financial control procedures as determined from time to time by the authority, including provision for security of cheques; secure storage of invoices for statutory periods; security of mailing arrangements; division of responsibilities in schools and any other requirements set out by the authority;
 - (b) Demonstrate that a monthly reconciliation of all bank accounts has been properly carried out;
 - (c) Supply expenditure/income details to the authority on a regular basis in a format determined by the authority.

Borrowing by Schools

- 105. The facility to borrow is not normally available to schools covered by this scheme but in exceptional circumstances permission could be granted by the Secretary of State; this includes finance leases.
- 106. Schools may use any scheme that the Secretary of State has said is available to schools without specific approval, currently including the Salix scheme, which is designed to support energy saving.
- 107. Following the introduction of accounting requirement IFRS16, on 1 April 2024, all leases are classed as borrowing and as such require the Secretary of State for Education's consent. A blanket consent has been approved for the most common leasing activities.
- 108. The Secretary of State has, however, agreed to provide blanket consent to a range of the most common leasing activities in the IFRS16 Maintained Schools Finance Lease Class Consent 2024. Leases not included in this Order will still require the written consent of the Secretary of State.
- 109. A link to the class consent is set out below:

Link to class consent

- 110. The classes of lease covered by this consent are shown in Appendix C to this scheme.
- 111. Schools are explicitly barred from using credit cards, which are regarded as a form of borrowing, but may use a procurement card issued by the Council, subject to complying with the terms of use.
- 112. This restriction does not apply to Trustees and Foundations, whose borrowing, as private bodies, makes no impact on Government accounts. These debts may not be serviced directly from the delegated budget, but schools are free to agree a charge for a service

which the Trustees or Foundation are able to provide as a consequence of their own borrowing. Governing bodies do not act as agents of the authority when repaying loans.

4. The Treatment of Surplus and Deficit Balances Arising in Relation to Budget Shares

The right to Carry Forward Surplus Balances

- 114. All savings of expenditure against budget share in any financial year will accrue to the school and will be carried forward to the following financial year.
- 115. For a school with a new bank account, an interim balance transfer will take place either immediately or at a date agreed between the school and the authority and will be calculated on the following basis:

Budget share ÷ number of months since the start of the financial year

less

Actual expenditure recorded in the authority's ledger at the date of conversion

less

any outstanding commitments in respect of purchase orders raised by the school

116. This balance shall be adjusted by a reconciliation three months after the transfer of the balance, taking account of transactions in respect of the school's budget share passing through the authority's bank account since the transfer of the balance.

Interest on Surplus Balances

117. Surplus balances held by the authority on behalf of schools will attract interest which will be credited to the school budget share. The calculation will be made at the year end and will assume the surplus had accrued evenly throughout the year. The interest rate shall be the average local authority inter-bank rate for the year in question.

Obligation to Carry Forward Deficit Balances

118. All deficits of expenditure against budget share in any financial year will be charged against the school and will be deducted from the following year's budget share to establish the funding available to the school for the coming year.

Planning for Deficit Budgets

119. No school may set a deficit budget without the prior agreement in writing of the authority. For clarity, a deficit budget is one where the gross expenditure in the budget plan exceeds the total of funding, income and the balance (surplus or deficit) brought forward from the previous year.

120. Schools must submit a recovery plan to the local authority when their revenue deficit rises above 5% at 31 March of any year. Local authorities may set a lower threshold than 5% for the submission of a recovery plan if they wish. The 5% deficit threshold will apply when deficits are measured as at 31 March 2021.

Charging of Interest on Deficit Balances

121. Deficit balances held by schools will incur interest which will be charged to the school budget share. The calculation will be made at the year end and will assume the deficit had accrued evenly throughout the year. The interest rate shall be the average local authority inter-bank rate for the year in question.

Writing-off Deficits

- 122. The authority cannot write off the deficit balance of any school.
- 123. Assistance towards the elimination of a deficit balance can only be provided through the allocation of a cash sum, from the authority's schools budget (from a centrally held budget specified for the purpose of expenditure on special schools and pupil referral units in financial difficulty or, in respect of mainstream maintained schools, from a de-delegated contingency budget where this has been agreed by Schools Forum).

Balances of Closing and Replacement Schools

124. The Department for Education requires that a balance from a school which has closed will revert to the authority except that a balance transfers to an academy where a school converts to academy status under section 4 (1) (a) of the Academies Act 2010.

Licensed Deficits

- 125. With the specific permission of the authority, schools may plan for a deficit budget, to be funded by the collective surplus of school balances held by the authority on behalf of schools.
- 126. The maximum length over which schools may repay the deficit shall not exceed three years.
- 127. Licensed deficits may only be used where the authority is satisfied that either:
 - (a) The school faces a short-term funding problem that the authority is confident can be resolved within a maximum of three years and where it is in the longer-term interests of pupils in that area to allow the school to maintain current spending levels in the short-term; or
 - (b) The school has a plan to reduce costs and return to a surplus balance within three years and where it is in the longer-term interests of pupils in that area to allow the school to maintain current spending levels in the short-term.

- 128. The maximum permissible size of a licensed deficit shall be 20% of a school's budget share or £750,000, whichever is the greater.
- 129. A maximum of 10% of the collective balances held by the authority will be available to back licensed deficits.
- 130. Licensed deficits shall require the approval of the Corporate Director, Children and Adult's Services and the Corporate Director, Resources.
- 131. Schools with external bank accounts shall not be eligible to apply for a licensed deficit.

Loan Scheme

- 132. The previous scheme provided for schools to obtain loans funded from the balances held by the authority on behalf of schools. This provision no longer applies, but existing loans will be allowed to run until their termination. Any school with an outstanding loan which either converts to an academy or obtains an external bank account must make a full repayment prior of the outstanding amount prior to conversion or the first payment of funding to its external bank account.
- 133. Loans will only be used to assist schools in spreading the cost over more than one year of large one-off individual items of a capital nature that have a benefit to the school lasting more than one financial or academic year.
- 134. Loans will not be used as a means of funding a deficit that has arisen because a school's recurrent costs exceed its current income.
- 135. If loans are made to fund a deficit and a school subsequently converts to academy status, the Secretary of State will consider using the power under paragraph 13(4)(d) of Schedule 1 to the Academies Act 2010 to make a direction to the effect that such a loan does not transfer, either in full or part, to the new academy school.

Credit Union Approach

136. Should any group of schools wish to utilise balances held in external bank accounts to lend on a credit union approach, the authority will require audit certification of these arrangements.

5. Income

Income from Lettings

- 138. Subject to any directions issued by the authority on the use of school premises, schools are allowed to retain income from lettings of the school premises which would otherwise accrue to the authority, subject to alternative provisions arising from any joint use or PFI/PPP agreements.
- 139. Schools are allowed to cross-subsidise lettings for community and voluntary use with income from other lettings, provided the governing body is satisfied that this will not interfere to a significant extent with the performance of any duties imposed on them by the Education Acts, including the requirement to conduct the school with a view to promoting high standards of educational achievement. However, schools should have regard to directions issued by the authority as to the use of school premises, as permitted under the Act for various categories of schools.
- 140. Income from lettings of school premises should not be paid into voluntary or private funds held by the school. However, where land is held by a charitable trust, it will be for the school's trustees to determine the use of any income generated by the land.

Income from Fees and Charges

- 141. Except where a service is provided by the authority from centrally retained funds, schools shall be allowed to retain all fees and charges. All charges for school activities shall have regard to statutory requirements, the policy of the authority and of the governing body on such charges.
- 142. School meals income shall be credited to the authority where a school buys into the authority's school meals contract.
- 143. Income from boarding charges is collected on behalf of the authority and should not exceed that needed to provide board and lodging for the pupils concerned.

Income from Fund-raising Activities

144. Schools are allowed to retain income from fund-raising activities.

Income from the Sale of Assets

145. Schools shall retain the proceeds of sale of assets, except in cases where the asset was purchased with non-delegated funds (in which case it is for the authority to decide whether the school should retain the proceeds), or the asset concerned is land or buildings forming part of the school premises and is owned by the authority. Any retention of funds from the sale of land assets is subject to the consent of the Secretary of State, and any conditions the Secretary of State may attach to that consent relating to use of proceeds.

- 146. The retention of proceeds of sale for premises not owned by the local authority will not be a matter for the scheme.
- 147. Income from any sale of assets purchased originally from a delegated budget may only be used for the purposes of the school.

Administrative Procedures for the Collection of Income

- 148. The head teacher shall be responsible for the collection of and accounting for all debts due to the school, within the procedures prescribed by the authority, including the Handling & Transportation of Cash Policy (Schools and Small Establishments).
- 149. Books and forms relating to the collection of income (e.g. receipt books) shall be issued only by the authority.
- 150. In addition, schools are required to comply with all relevant legislation regarding income, in particular VAT, as set out in detailed guidance from the authority.

6. The Charging of School Budget Shares

General Provision

- 151. The authority is allowed to charge the budget share of a school without the consent of the governing body, but only in the circumstances permitted by the scheme and only where it has necessarily incurred the expenditure now charged to the budget share. Prior to doing so, the authority must consult schools as to its intention to charge and notify schools when this has been done.
- 152. In charging budget shares in this way the authority cannot act unreasonably and if it does do so it may be the subject of a direction under s.496 of the Education Act 1996.
- 153. For the avoidance of doubt, local authorities may de-delegate funding for permitted services without the express permission of the governing body, provided this has been approved by the appropriate phase representatives of the Schools Forum.
- 154. Salaries of school-based staff shall be charged to school budget shares at actual cost.

Circumstances in Which Charges May be Made

Premature retirement / redundancy

155. Where premature retirement and/or redundancy costs have been incurred without the prior written agreement of the authority to bear such costs (the amount chargeable being only the excess over any amount agreed by the authority).

Other expenditure to secure resignations

156. Where the school has not followed authority advice.

Awards by courts and industrial tribunals

- 157. Arising from action or inaction by the governing body contrary to the authority's advice. This also applies to out of court settlements in these circumstances.
- 158. Awards or settlements against the governing body directly would fall to be met from the budget share.

Health and safety work or capital expenditure

159. This applies where the authority is liable and funds have been delegated to the governing body for such work, but the governing body has failed to carry out the required work.

Making good defects in building work

160. Where the building work was funded by capital spending from school budget shares and where the premises are owned by the authority or the school has voluntary controlled status.

Insurance for the authority's interests

161. Where funding has been delegated but the school has failed to demonstrate that is has arranged cover at least as good as that which would be arranged by the authority.

Where money is owed following a dispute over services

162. In respect of services provided to the school, where a dispute over the amount due has been referred to a disputes procedure set out in a service level agreement, and the result is that money is owed by the school to the authority.

Recovery of penalties

163. Where penalties are imposed on the authority by the Board of Inland Revenue, the Contributions Agency, HM Revenue and Customs, Teachers Pensions, the Environment Agency or regulatory authorities as a result of school negligence.

Correction of authority errors

164. Where the authority has made errors in calculating charges to a budget share (e.g. pension deductions). Before charging the budget share in respect of this, the authority shall consider if this is reasonable.

Additional transport costs

165. Where additional transport costs are incurred by the authority arising from decisions by the governing body on the length of the school day, and failure to notify the authority of non-pupil days resulting in unnecessary transport costs.

Legal costs

166. Where legal costs which are incurred by the authority because the governing body did not follow the advice of the authority (see also section 11).

Health and safety training

167. Where staff are employed by the authority and funding for necessary training had been delegated but the training has not been carried out.

Compensation to a lender

168. Where the school enters into a contract for borrowing beyond its legal powers, and the contract is of no effect.

Teacher pension remittance and records

169. Where expenditure by the authority in respect of teacher pension remittance and records for schools using non-authority payroll contractors, the charge to be the minimum needed to meet the cost of the authority's compliance with its statutory obligations.

SEN provision

170. Where costs are incurred by the authority in securing provision specified in a statement of SEN where the governing body of a school fails to secure such provision despite the delegation of funds in respect of low cost high incidence SEN and/or specific funding for a pupil with High Needs.

Submission of incorrect data

171. Where costs are incurred by the authority due to submission by the school of incorrect data.

Ineligible spending from specific grants

172. Where amounts need to be recovered.

Breach of contract

173. Where costs are incurred by the authority as a result of the governing body being in breach of the terms of a contract.

Withdrawal from a cluster arrangement

174. Where costs are incurred by the authority or another school as a result of the school withdrawing from a cluster arrangement, for example where this had funded staff providing services across the cluster. Schools will still be able to withdraw from cluster arrangements provided that sufficient notice is given to other relevant schools in the cluster.

Admissions appeals

175. Costs incurred by the authority in administering admissions appeals, where the local authority is the admissions authority and the funding for admission appeals has been delegated to all schools as part of their formula allocation.

7. Taxation

Value Added Tax

- 177. The authority is able to reclaim from HM Revenue and Customs the net cost of any VAT incurred by schools on non-business activities and school budget shares will not be charged any such VAT. In relation to funding made available by the authority, the school acts as an agent of the authority and, as such, cannot be separately registered with HM Revenue and Customs. Schools operating an external bank account will have any VAT properly incurred reimbursed on a regular basis upon submission of appropriate details in a format prescribed by the authority.
- 178. The authority will issue the procedures for reclaiming VAT, including the circumstances where voluntary-aided schools cannot re-claim VAT on certain of their responsibilities in relation to the school building.

CIS (Construction Industry Scheme)

179. Schools will be required to abide by procedures issued by the authority in relation to the Construction Industry Scheme.

8. The Provision of Services and Facilities by The Authority

Provision of Services from Centrally Managed Budgets

- 181. The authority will determine the basis on which services from centrally retained funds, including premature retirement and redundancy costs, will be provided to schools.
- 182. The authority will not discriminate in its provision of services on the basis of categories of schools except where:
 - (a) This would be allowable under the school and early years finance regulations;
 - (b) This would be allowable under the dedicated schools grant (DSG) conditions of grant.

Timescales for the Provision of Services Bought Back from the Authority Using Delegated Budgets

- 183. Arrangements, other than for in respect of contracts for the supply of catering services, will be limited in duration:
 - (a) A maximum of three years from the date of the agreement;
 - (b) A maximum of five years for any subsequent agreement or extensions relating to the same services;
- 184. For agreements in respect of contracts for the supply of catering services the limits on duration will be:
 - (a) A maximum of five years from the date of the agreement;
 - (b) A maximum of seven years if the contract is extended.
- 185. Services provided to schools by the authority for which expenditure is not retainable centrally by the authority under the Regulations made under Section 45A of the Education Act 2002 will be offered at prices which are intended to generate income which is no less than the cost of providing those services.

Packaging

186. Where there is interest from schools in some form of "Buy Back" provision then the authority will seek to prepare a service level agreement which relates to that service and does not unreasonably restrict school choice. A range of service levels will be offered as far as possible but for some services it may not be practicable to isolate particular functions from an overall service on offer. The content of all "buy back" packages will be the subject of consultation with the schools covered by the scheme.

Service Level Agreements

- 187. Normally, service level agreements (SLAs) will commence on 1 April. Schools will be allowed at least a month to consider the terms of service level agreements and in most cases will be able to terminate participation by giving notice to the authority service provider. Termination during a financial year will require part payment to be made for the service already received.
- 188. Where the authority provides support to schools under an SLA the terms and conditions of that agreement will be reviewed at least every 3 years.
- 189. SLAs will normally operate on a one year "roll-over" basis, where the agreement is automatically renewed unless a school notifies the authority that it does not wish to continue to buy into the agreement.
- 190. Where an extended agreement is offered, the authority will also offer schools the option of an agreement without an extension, albeit at a higher rate than for an extended agreement.
- 191. Services that are provided on an "as required" basis may be charged at a higher rate than that for an SLA.
- 192. Centrally arranged premises and liability insurance are excluded from these requirements.

Teachers' Pensions

- 193. In order to ensure that the performance of the duty on the authority to supply Teachers Pensions with information under the Teachers' Pension Scheme Regulations 2014, the following conditions are imposed on the authority and governing bodies of all maintained schools covered by this Scheme in relation to their budget shares.
- 194. The conditions only apply to governing bodies of maintained schools who have not entered into an arrangement with the authority to provide payroll services.
- 195. A governing body of any maintained school, whether or not the employer of the teachers at such a school, which has entered into any arrangement or agreement with a person other than the authority to provide payroll services, shall ensure that any such arrangement or agreement is varied to require that person to supply salary, service and pension data to the authority which the authority requires to submit its monthly return of salary and service to Teachers' Pensions and to produce its audited contributions certificate. The authority will advise schools each year of the timing, format and specification of the information required. A governing body shall also ensure that any such arrangement or agreement is varied to require that Additional Voluntary Contributions (AVCs) are passed to the authority within the time limit specified in the AVC scheme. The governing body shall meet any consequential costs from the school's budget share.
- 196. A governing body of any maintained school which directly administers its payroll shall supply salary, service and pensions data to the authority which the authority requires to submit its annual return of salary and service to Teachers' Pensions and to produce its

audited contributions certificate. The authority will advise schools each year of the timing, format and specification of the information required from each school. A governing body shall also ensure that Additional Voluntary Contributions (AVCs) are passed to the authority within the time limit specified in the AVC scheme. The governing body shall meet any consequential costs from the school's budget share.

9. Private Finance Initiative (PFI) / Public Private Partnerships (PPP)

- 198. The authority will set out provisions relating to PFI or PPP agreements within Governing Body Agreements with relevant schools. These agreements will include details of the basis of charges and the treatment of monies withheld from contractors due to poor performance.
- 199. The authority shall have the power to charge a school's budget share with any amounts agreed due under any Governing Body Agreement entered into by the governing body in respect of any PFI/PPP agreement relating to that school.

10. Insurance

Insurance Cover

- 201. Resources in respect of insurances have been delegated to all schools. A service level agreement is offered to schools whereby the authority will arrange insurances for those schools participating.
- 202. A governing body making its own arrangements must demonstrate that cover relevant to the authority's insurable interests is at least as good as the relevant minimum cover arranged by the authority where the authority makes such arrangements, either paid for from central funds or from contributions from schools' delegated budgets.
- 203. The evidence required to demonstrate the parity of cover should be reasonable, not place an undue burden upon the school, nor act as a barrier to the school exercising their choice of supplier.
- 204. In considering the cover arranged by a governing body, the authority shall have regard to the actual risks which might reasonably be expected to arise at the school in question, rather than applying an arbitrary minimum level of cover for all schools.
- 205. Instead of taking out insurance, a school may join the Secretary of State's Risk Protection Arrangement (RPA) for risks that are covered by the RPA. Schools may do this individually when any insurance contract of which they are part expires. All mainstream primary and/or secondary maintained schools may decide to join the RPA collectively by agreeing through the Schools Forum to de-delegate funding.

11. Miscellaneous

Right of Access to Information

207. As well as specific requirements listed elsewhere in this scheme, governing bodies are required to supply all other financial and other information which might reasonably be required to enable the authority to satisfy itself as to the school's management of its delegated budget share, or the use made of any central expenditure by the authority (e.g. earmarked funds) on the school.

Liability of Governors

- 208. In accordance with the provisions of s50(7) of the School Standards and Framework Act 1998, and because the governing body is a corporate body, school governors will not incur any personal financial liability in respect of actions taken in the exercise of their power to spend the delegated budget share provided they act in good faith.
- 209. An example of behaviour which is not in good faith is the carrying out of fraudulent acts. Breaches of the scheme are not in themselves failures to act in good faith; neither is rejection of authority advice as to financial management.

Governors' Expenses

- 210. The authority may delegate to the governing body of a school yet to receive a delegated budget, funds to meet governors' expenses at rates set by the authority.
- 211. For schools with delegated budgets, it is for each school's governing body to determine appropriate rates of expenses for its members.
- 212. Under section 50(5) of the Act, only allowances in respect of purposes specified in regulations made under section 19 of the Education Act 2002 may be paid to governors from a school's delegated budget share. The payment of any other allowances is forbidden. Schools may not pay expenses duplicating those paid by the Secretary of State to additional governors appointed by him to schools under special measures.

Responsibility for Legal Costs

- 213. This subsection refers to the cost of legal actions, including costs awarded against an authority; not the cost of legal advice provided.
- 214. Legal costs incurred by the governing body (although the responsibility of the authority as part of the cost of maintaining the school unless they relate to the statutory responsibility of voluntary aided school governors for buildings) may be charged to the school's budget share unless the governing body acts in accordance with the advice of the authority (see also Section 6).

- 215. Accordingly, schools should not expect to be reimbursed with the cost of legal action against the authority itself (although the authority can do so if it believes this to be desirable or necessary in the circumstances).
- 216. In the event that a governing body identifies a conflict of interest between the authority and themselves, independent legal advice may be obtained at the schools expense. In addition, the authority shall notify the governing body if it identifies a conflict of interest and shall advise the governing body that it cannot continue to provide advice on this matter and that the governing body should obtain independent legal advice.

Health and Safety

- 217. The policy of the authority is to ensure that all reasonable and practical steps are taken to provide adequate welfare facilities and to safeguard its employees, pupils and visitors from injury or ill-health and to prevent avoidable damage to its property.
- 218. The authority will provide and maintain safe and healthy working conditions and looks to all concerned to play their part in the adequate control of accident prevention.
- 219. School governors are responsible for ensuring that the health and safety of staff, pupils and visitors are looked after, particularly in the context of their responsibility for the purchase, repair and maintenance as appropriate, of the following items:
 - (a) School equipment and materials
 - (b) Equipment used for fire fighting
 - (c) Buildings and grounds associated works
 - (d) Building cleaning (particularly use of approved cleaning materials)
- 220. The authority has a published statement of Health and Safety policy which all employees, pupils and school governors need to observe, including the arranging and participating in training as appropriate. Governing bodies in expending the school's budget share, must have due regard to duties placed on the authority in relation to health and safety, and to the authority's policy on health and safety matters in the management of their budget share.
- 221. The scheme provides that health and safety works, which are the responsibility of the governing body, may be carried out by the authority and charged to the school where health and safety risks are involved (see also Section 6).

Delegation to New Schools

222. The authority may delegate powers, selectively and optionally, to temporary governing bodies of schools which have yet to receive a delegated budget.

Excluded Pupils - Budget Adjustments

223. The authority will adjust school budgets in respect of permanently excluded pupils in accordance with the Financing of Maintained Schools (England) Regulations 2003.

Special Educational Needs

224. Schools are required to use their best endeavours in spending the budget share, to secure the special educational needs of their pupils

Confidential Reporting Code

225. The procedure to be followed by persons working at a school or school governors who wish to complain about financial management or financial propriety at the school, and how such complaints will be dealt with is set out in the HR section of the Schools Portal.

Support to Pupils in Other Schools

226. Schools are permitted to use delegated budget shares to meet the costs of teaching and learning of pupils registered in other schools in order to assist joint working in clusters and to assist SEN inclusion strategies.

Child Protection

227. Schools will be required to release staff to attend child protection case conferences and other related events. The authority has delegated supply cover funding to schools and it will be a matter for schools to fund supply cover costs arising from these events.

Redundancy and early retirement costs

- 228. The 2002 Education Act sets out how premature retirement and redundancy costs should normally be funded. The default position is that premature retirement costs must be charged to the school's delegated budget, while redundancy costs must be charged to the council's budget, but there can be exceptions and this section explains where these apply.
- 229. In line with the 2002 Education Act, premature retirement costs will be charged to school's delegated budgets unless the following exceptions apply, in which case costs will be met by the council:
 - (a) Where the redundancies are necessary to balance the budget in the current or following financial year or to meet the conditions of a licensed deficit.
 - (b) Where a school is closing and does not have sufficient balances to cover the cost.
- 230. In line with the 2002 Education Act, redundancy costs will be met by the council unless the following exceptions apply, in which case costs will be charged to the school's delegated budget:

(a) Where the school is making staffing reductions which the local authority does not believe are necessary to either set a balanced budget in the current or following financial year or meet the conditions of a licensed deficit.

(Exceptionally, the council may agree that it will meet the cost of a voluntary redundancy that it does not believe are necessary to either set a balanced budget in the current or following financial year, but where a further staff restructuring is anticipated to be necessary to balance the budget in the year after the following financial year.

The council will only meet these exceptional costs where it has agreed to do so and the school has agreed, in writing, to any conditions set by the council).

- (b) Where a school has a deficit balance, or a potential deficit balance and has made an appointment against the advice of the council.
- (c) Where a school has failed to follow council advice specifically intended to avoid the need for redundancies.
- (d) Where the school have re-employed a teacher who has resigned without ensuring there was a break in their continuous service, unless agreed in advance by the council.
- (e) Where a school has decided to offer more generous terms than the school's redundancy policy.
- (f) Where a school has refused to engage with the school's or council's redeployment policy.
- 231. In addition, where a school has made a member of staff redundant and then employed a member of staff in a similar position within one year of making the post redundant, the council will charge the school's delegated budget with the redundancy costs paid for the first member of staff.
- 232. For staff employed under the community facilities power, the default position is that any costs must be met by the governing body, and can be funded from the school's delegated budget if the governing body is satisfied that this will not interfere to a significant extent with the performance of any duties imposed on them by the education acts, including the requirement to conduct the school with a view to promoting high standards of educational achievement.

12. Responsibility for Repairs and Maintenance

- 234. The authority has delegated to schools the funding and responsibilities for all repair and maintenance of school buildings and grounds. Only capital expenditure (as defined by the authority based upon the CIPFA Code of Practice on Local Authority Accounting) is permitted to be retained by the authority.
- 235. Repairs and maintenance expenditure may only be treated as capital if it fits the definition of capital used by the Authority for financial accounting purposes, in line with the CIPFA Code of Practice on Local Authority Accounting.
- 236. A *de minimis* limit has not been set as financing arrangements will be treated on a case by case basis, and in line with the defined division of responsibilities for meeting such costs, as detailed in Appendix 3.
- 237. Appendix 2 provides details of the division of responsibilities between schools and the authority with regard to repairs and maintenance which should aid in understanding of the interpretation of the CIPFA Code of Practice.
- 238. The Authority's annual capital allocation from the DfE is targeted to the areas of most urgent need in line with the authority's asset management strategy. Schools will be expected to make a financial contribution to ensure that projects can be commissioned and a planned programme of works can be undertaken each year.
- 239. For Voluntary Aided schools, the liability of the authority for repairs and maintenance (albeit met by delegation of funds through the budget share) is the same as for other maintained schools. However, eligibility for capital grant from the Secretary of State for capital works at Voluntary Aided schools depends on the *de minimis* limit applied by DfE to categorise such work. If the value of work is below this limit the financial liability rests with the governing body.

Health & Safety

- 240. Governing bodies are required, to have due regard to duties placed on the Local Authority in relation to health and safety, and the Authority's policy on health and safety matters in the management of its budget share.
- 241. LAs may issue directions to the governing body and head teacher of a Community, Community Special or Voluntary Controlled School on health and safety matters.
- 242. These directions are enforceable on governing bodies via S.497 of the Education Act 1996 if not complied with.
- 243. 15 Section 39(3) of the School Standards and Framework Act 1998 enables LA to direct schools to take specific action (e.g. remedy a health and safety failing) or require a governing body or head teacher to comply with a specific aspect of the LA's Health and Safety policy.

Contracting for Repair & Maintenance

- 244. Schools are reminded when they employ contractors directly that they then have a responsibility to ensure that the contractor is competent, adequately insured and that he/she has an appropriate health and safety policy in place.
- 245. Also, and importantly, that they undertake all necessary risk assessments to ensure that the contractor can comply with safeguarding requirements for working in the school environment.

13. Community Facilities Power

Introduction

- 247. Schools which choose to exercise the power conferred by s.27 (1) of the Education Act 2002 to provide community facilities will be subject to a range of controls.
 - (a) First, regulations made under s.28(2), specify activities which may not be undertaken at all under the main enabling power.
 - (b) School must have regard to guidance issued by the Secretary of State or the Authority to governing bodies about a range of issues connected with exercise of the power.
- 248. Under s.28(1), the main limitations and restrictions of the power are those contained in the maintaining authority's scheme for financing schools made under section 48 of the School Standards and Framework Act 1998 as amended by paragraph 2 of Schedule 3 to the Education Act 2002. This amendment extended the coverage of schemes to include the exercise of the powers of governing bodies to provide community facilities.
- 249. Schools are therefore subject to prohibitions, restrictions and limitations in the scheme for financing schools.
- 250. This part of the scheme does not extend to joint-use agreements; transfer of control agreements, or agreements between the authority and schools to secure the provision of adult and community learning.
- 251. Schools should note that Schedule 3 of the Education Act 2002 inserts a new provision into Schedule 15 of the School Standards and Framework Act 1998 to make mismanagement of funds received for community facilities the basis for suspension of the right to a delegated budget.

Consultation with the Authority

- 252. In accordance with Section 28(4) of the Education Act 2002, before exercising the community facilities power, governing bodies must consult the authority regarding their proposals and have regard to their advice.
- 253. Schools are encouraged to seek the authority's advice and submit their proposals as soon as possible. The authority will provide advice to governing bodies as soon as is practicable and will endeavour to provide such advice within three months of it being requested. When submitting their proposals formally, schools must include a detailed business plan containing the following information:
 - (a) The school's vision and a detailed description of the service;
 - (b) Details of any capital expenditure and the sources of income to fund it;

- (c) A detailed profile of projected income and revenue expenditure over the first 12 months of operation of the project. In particular, this should include:
- (d) One-off start-up costs
- (e) Details of staffing and associated costs (pay, on-costs, payroll and personnel overheads, etc)
- (f) Sources of revenue income and the underlying assumptions
- (g) An outline profile of the projected income and revenue expenditure in years 2 to 5 of the project;
- (h) The time it will take for the project to break-even and come into surplus, and if this is not expected within 12 months of starting, an explanation of why this cannot be achieved within this timescale;
- (i) How the governing body will cover any shortfall if the project fails and leaves a deficit;
- (j) Details of the cash flow of the business, and how any shortfall will be met given that schools cannot borrow from external sources;
- (k) Proposed banking arrangements;
- (I) Proposed audit arrangements;
- (m)Details of the Health and Safety arrangements and of the risk assessments the school has undertaken:
- (n) Details of the analysis of insurance requirements for the venture and of any additional cover that is to be arranged;
- (o) Whether or not VAT is to be reclaimed, the justification for this and what consultation there has been with the local VAT office.
- 254. Schools are encouraged to seek professional advice as they develop their plans and to ensure that any submission is complete before formally seeking the authority's advice about their proposals.
- 255. Where the authority offers advice to a school, the school must inform the authority of the action it has taken in response to that advice before embarking upon the scheme.

Funding Agreements - Authority Powers

256. The provision of community facilities in schools may be dependent upon the conclusion of a funding agreement with a third party which will either be supplying funding or supplying funding and taking part on the provision.

- 257. It is a requirement that draft funding agreements with third parties are submitted to the authority for its comments. Three months notice must be given to the authority to enable proper consideration of the financial implications of such agreements.
- 258. The authority cannot veto such agreements but if the third party requires authority consent to an agreement for it to proceed, the authority reserves the right to decline to give its consent.
- 259. If a governing body has or is about to conclude an agreement against the advice of the authority, which in the view of the authority is seriously prejudicial to the interests of the school or the authority, this may constitute grounds for suspension to the right to a delegated budget.

Other Prohibitions, Restrictions and Limitations

- 260. The authority may, in specific instances, require that a governing body shall make arrangements to protect the financial interests of the authority by either carrying out the activities concerned through the vehicle of a limited company formed for the purpose, or by obtaining indemnity insurance for risks associated with the project in question, as specified by the authority.
- 261. For staff employed under the community facilities power, the default position is that any costs must be met by the governing body, and can be funded from the school's delegated budget if the governing body is satisfied that this will not interfere to a significant extent with the performance of any duties imposed on them by the Education Acts, including the requirement to conduct the school with a view to promoting high standards of educational achievement. Section 37 of the Education Act 2002 states:
 - (7) Where a local education authority incur costs—
 - (a)in respect of any premature retirement of any member of the staff of a maintained school who is employed for community purposes, or
 - (b)in respect of the dismissal, or for the purpose of securing the resignation, of any member of the staff of a maintained school who is employed for those purposes,

they shall recover those costs from the governing body except in so far as the authority agree with the governing body in writing (whether before or after the retirement, dismissal or resignation occurs) that they shall not be so recoverable.

262. This is then modified by Section 47 of the Education Act 2011:

(7A)Any amount payable by virtue of subsection (7) by the governing body of a maintained school in England to the local authority may be met by the governing body out of the school's budget share for any funding period if and to the extent that the condition in subsection (7B) is met.

(7B) The condition is that the governing body are satisfied that meeting the amount out of the school's budget share will not to a significant extent interfere with the performance of any duty imposed on them by section 21(2) or by any other provision of the Education Acts.

263. Section 37 of the Education act 2002 further states that:

(9)Where a person is employed partly for community purposes and partly for other purposes, any payment or costs in respect of that person is to be apportioned between the two purposes; and the preceding provisions of this section shall apply separately to each part of the payment or costs.

Supply of Financial Information

- 264. Schools which exercise the community facilities power are required to submit statements at least every six months to the authority. The format of the statement will be determined by the authority and will include a summary of actual income and expenditure, an explanation of any significant variations indicated by the figures from the previously submitted planned profile and projections of income and expenditure for the facilities in question for the following six months.
- 265. Where the authority has given notice to the school that it believes that there is cause for concern as to the school's management of the financial consequences in the exercising of the community facilities power, schools will be required to submit statements every three months and, where the authority sees fit, submit a recovery plan to bring the activity back into financial viability.
- 265.1.Other provisions may be included in specific funding agreements, which may include a requirement to submit statements on a monthly basis during the first six months of operation of any venture.

Audit

- 266. Schools must grant access to all records connected with exercise of the community facilities power, in order to facilitate internal and external audit of relevant income and expenditure.
- 267. Schools, in concluding funding agreements with third parties, should ensure that such an agreement contains adequate provision for access by the authority to the records and other property of those persons held on the school premises, or held elsewhere insofar as they relate to the activity in question, in order for the authority to satisfy itself as to the propriety of expenditure on the facilities in question.

Treatment of Income and Surpluses

268. Schools will retain all net income derived from community facilities except where otherwise agreed with a funding provider, whether that be the authority or a third party.

- 269. Schools will be able to carry such retained net income over from one financial year to the next as a separate community facilities surplus, or, subject to the agreement of the authority at the end of each financial year, transfer all or part of it to the school budget share balance.
- 270. If a school is a community or community special school, and the authority ceases to maintain the school, any accumulated retained income obtained from exercise of the community facilities power reverts to the authority unless otherwise agreed with a funding provider.
- 271. If a deficit arises from the provision of community facilities and the authority needs to recover funds to meet third party liabilities, the authority will recover the deficit from the governing body. However, any such deficit can be met from the school's budget share if the governing body is satisfied that this will not interfere to a significant extent with the performance of any duties imposed on them by the Education Acts, including the requirement to conduct the school with a view to promoting high standards of educational achievement.

Health and Safety Matters

- 272. Any health and safety provisions contained in the Scheme for the Financing of Schools are extended to the community facilities power.
- 273. The governing body will be responsible for the costs of securing Disclosure and Barring Service clearance, where appropriate, for all adults involved in community activities taking place during the school day. Governing bodies will be free to pass on such costs to a funding partner as part of an agreement with that partner.

Insurance

- 274. It is the responsibility of the governing body to ensure adequate arrangements are made for insurance against risks arising from the exercise of the community facilities power, taking professional advice as necessary. Such insurance must not be funded from the school budget share. Advice must be sought from the authority before finalising any insurance arrangement for the community facilities.
- 275. In order for the authority to protect itself from possible third party claims the authority may undertake its own assessment of the insurance arrangements made by a school in respect of community facilities, and if it judges those arrangements to be inadequate, may make arrangements itself and charge the resultant costs to the school.
- 276. Instead of taking out insurance, a school may join the Secretary of State's Risk Protection Arrangement (RPA) for risks arising from the exercise of the community facilities power that are covered by the RPA.

Taxation

- 277. Schools should seek the advice of the authority and the local VAT office on any issues relating to the possible imposition of Value Added Tax on expenditure in connection with community facilities, including the use of the authority VAT reclaim facility.
- 278. If any member of staff employed by the school or authority in connection with community facilities at the school is paid from funds held in a school's own bank account (whether a separate account is used for community facilities or not), the school will be held liable for payment of income tax and National Insurance, in line with HM Revenue and Customs rules.
- 279. Schools will also be required to follow authority advice in relation to the Construction Industry Scheme where this is relevant to the exercise of the community facilities power.

Banking

- 280. Schools operating their own external bank account for their school budget share (in whole or in part) will be required to maintain a separate bank account for community facilities only. Where schools do not operate their own external bank account they must utilise the authority's banking arrangement which will permit adequate separation of such funds from the school budget share and other authority funds.
- 281. The restrictions on bank accounts contained within Section 3 shall also apply to bank accounts for community facilities.

Jim Murray
Head of Education and Skills, Children & Young Peoples Services

Rob Davisworth
Head of Corporate Finance and Commercial Services

Durham County Council, County Hall, Durham September 2024

Appendix 1 – Illustration of Interest Clawback Calculation

Termly Payments

	Wk	Balance held by DCC at start of week by a school without an external bank account	Expend- iture by School	Balance held by DCC at end of week	Interest earned by DCC on balance	Balance held by DCC at start of week by a school with an external bank account	Amount trans-ferred to school's external bank account	Balance held by DCC at end of week	Interest earned by DCC on balance	Diff- erence in interest earned	Amount deducted from transfer to school's external bank account £
April	1	400,000	370	399,630	302	400,000	143,030	256,970	194	108	1,078
7 (61.11	2	399,630	370	399,260	301	256,970	,,,,,	256,970	194	107	.,0.0
	3	399,260	1,870	397,390	300	256,970		256,970	194	106	
	4	397,390	26,330	371,060	280	256,970		256,970	194	86	
May	5	371,060	1,770	369,290	279	256,970		256,970	194	85	
	6	369,290	2,620	366,670	277	256,970		256,970	194	83	
	7 8	366,670 364,300	2,370 2,890	364,300 361,410	275 273	256,970 256,970		256,970 256,970	194 194	81 79	
	9	361,410	27,620	333,790	252	256,970		256,970	194	58	
June	10	333,790	750	333,040	251	256,970		256,970	194	57	
Guilo	11	333,040	2,620	330,420	250	256,970		256,970	194	56	
	12	330,420	5,240	325,180	246	256,970		256,970	194	52	
	13	325,180	27,840	297,340	225	256,970		256,970	194	31	
July	14	297,340	4,000	293,340	222	256,970		256,970	194	28	
	15	293,340	1,760	291,580	220	256,970		256,970	194	26	
	16	291,580	780	290,800	220	256,970		256,970	194	26	
	17 18	290,800 285,180	5,620	285,180 259,620	215 196	256,970 256,970		256,970	194 194	21	
Aug	19	259,620	25,560 200	259,620	196	256,970		256,970 256,970	194	2	
Aug	20	259,420	420	259,000	196	256,970		256,970	194	2	
	21	259,000	640	258,360	195	256.970		256,970	194	1	
	22	258,360	26,390	231,970	175	256,970		256,970	194	(19)	
Sept	23	231,970	1,230	230,740	174	256,970	131,790	125,180	95	79	591
	24	230,740	2,730	228,010	172	125,180		125,180	95	77	
	25	228,010	1,980	226,030	171	125,180		125,180	95	76	
	26	226,030	26,650	199,380	151	125,180		125,180	95	56	
Oct	27	199,380	3,000	196,380	148	125,180		125,180	95	53 52	
	28 29	196,380 194,740	1,640 1,410	194,740 193,330	147 146	125,180 125,180		125,180 125,180	95 95	52	
	30	193,330	2,390	190,940	140	125,180		125,180	95	49	
	31	190,940	27,100	163,840	124	125,180		125,180	95	29	
Nov	32	163,840	1,500	162,340	123	125,180		125,180	95	28	
	33	162,340	1,810	160,530	121	125,180		125,180	95	26	
	34	160,530	1,510	159,020	120	125,180		125,180	95	25	
	35	159,020	27,620	131,400	99	125,180		125,180	95	4	
Dec	36	131,400	1,870	129,530	98	125,180		125,180	95	3	
	37	129,530	1,650	127,880	97	125,180		125,180	95	2	
	38 39	127,880 125,780	2,100 25,600	125,780 100,180	95 76	125,180 125,180		125,180 125,180	95 95	(19)	
Jan	40	100,180	25,000	100,180	76	125,180	125,180	123,160	95	76	601
V 4011	41	100,180	2,210	97,970	74	-	0,100	-	-	74	331
	42	97,970	1,870	96,100	73	-		-	-	73	
	43	96,100	1,990	94,110	71	-		-	-	71	
	44	94,110	26,700	67,410	51	-		-	-	51	
Feb	45	67,410	950	66,460	50	-		-	-	50	
	46	66,460	1,100	65,360	49	-		-	-	49	
	47 48	65,360 64,610	750 25,610	64,610 39,000	49 29	-		-	-	49 29	
March	48	39,000	1,840	39,000	29	-		-	-	29	
IVIGITOR	50	37,160	3,000	34,160	26	-			-	26	
	51	34,160	3,340	30,820	23	_		-	-	23	
	52	30,820	28,580	2,240	2	-		-	-	2	
April	53	2,240	1,870	370	-	-		-	-	-	
	54	370	370	-	-	-		-	-	-	
	55	-	-	-	-	-		-	-	-	
	56	-	-	-	-	-		-	-	-	
		lculation is based	400,000		8,153		400,000		5,883	2,270	2,270

This calculation is based on:

1 A budget of £300,000 for pay and £100,000 other

2 Profile of non-pay expenditure for schools in previous financial year

3 One-third of pay budget paid each term

4 Termly instalments of non-pay budget based on profile for schools in previous financial year

5 Interest rate of 3.9375%

Appendix 1 – Illustration of Interest Clawback Calculation

Monthly Payments

	WK	Balance held by DCC at start of week by a school without an external bank account	Expend- iture by School	Balance held by DCC at end of week	Interest earned by DCC on balance	Balance held by DCC at start of week by a school with an external bank account	Amount trans- ferred to school's external bank account	Balance held by DCC at end of week	Interest earned by DCC on balance	Diff- erence in interest earned	Amount deducted from transfer to school's external bank account
		£	£	£	£	£	£	£	£	£	£
April	1	400,000	370	399,630	302	400,000	28,940	371,060	280	22	378
	3	399,630	370 1,870	399,260 397,390	301 300	371,060 371,060		371,060 371,060	280 280	21 20	
	4	399,260 397,390	26,330	371,060	280	371,060		371,060	280	- 20	
May	5	371,060	1,770	369,290	279	371,060	37.270	333,790	252	27	
iviay	6	369,290	2,620	366,670	277	333,790	31,210	333,790	252	25	
	7	366,670	2,370	364,300	275	333,790		333,790	252	23	
	8	364,300	2,890	361,410	273	333,790		333,790	252	21	
	9	361,410	27,620	333,790	252	333,790		333,790	252	-	
June	10	333,790	750	333,040	251	333,790	36,450	297,340	225	26	
	11	333,040	2,620	330,420	250	297,340		297,340	225	25	
	12	330,420	5,240	325,180	246	297,340		297,340	225	21	
	13	325,180	27,840	297,340	225	297,340		297,340	225		
July	14	297,340	4,000	293,340	222	297,340	37,720	259,620	196	26	
	15	293,340	1,760	291,580	220	259,620		259,620	196	24	
	16	291,580	780	290,800	220	259,620		259,620	196	24	
	17	290,800	5,620	285,180	215	259,620		259,620	196	19	
A	18	285,180	25,560	259,620	196	259,620	25 000	259,620	196	- 10	
Aug	19 20	259,620 259,420	200 420	259,420 259,000	196 196	259,620 234,620	25,000	234,620 234,620	177 177	19 19	
	21	259,420	640	258,360	195	234,620		234,620	177	18	
	22	258,360	26,390	231,970	175	234,620		234,620	177	(2)	
Sept	23	231,970	1,230	230,740	174	234,620	25,000	209,620	158	16	124
	24	230,740	2,730	228,010	172	209,620	20,000	209,620	158	14	
	25	228,010	1,980	226,030	171	209,620		209,620	158	13	
	26	226,030	26,650	199,380	151	209,620		209,620	158	(7)	
Oct	27	199,380	3,000	196,380	148	209,620	32,540	177,080	134	14	
	28	196,380	1,640	194,740	147	177,080		177,080	134	13	
	29	194,740	1,410	193,330	146	177,080		177,080	134	12	
	30	193,330	2,390	190,940	144	177,080		177,080	134	10	
	31	190,940	27,100	163,840	124	177,080	00.110	177,080	134	(10)	
Nov	32	163,840	1,500	162,340	123	177,080	32,440	144,640	109	14	
	33	162,340	1,810 1,510	160,530	121	144,640		144,640	109 109	12 11	
	34 35	160,530 159,020	27,620	159,020 131,400	120 99	144,640 144,640		144,640 144,640	109	(10)	
Dec	36	131,400	1,870	129,530	98	144,640	31,220	113,420	86	12	
DCC	37	129,530	1,650	127,880	97	113,420	31,220	113,420	86	11	
	38	127,880	2,100	125,780	95	113,420		113,420	86	9	
	39	125,780	25,600	100,180	76	113,420		113,420	86	(10)	
Jan	40	100,180	-	100,180	76	113,420	32,770	80,650	61	15	44
	41	100,180	2,210	97,970	74	80,650		80,650	61	13	
	42	97,970	1,870	96,100	73	80,650		80,650	61	12	
	43	96,100	1,990	94,110	71	80,650		80,650	61	10	
Eah	44	94,110	26,700	67,410	51	80,650	20 440	80,650	61	(10)	
Feb	45 46	67,410 66,460	950 1,100	66,460 65,360	50 49	80,650 52,240	28,410	52,240 52,240	39 39	11 10	
	46	65,360	750	64,610	49	52,240		52,240	39	10	
	48	64,610	25,610	39,000	29	52,240		52,240	39	(10)	
March	49	39,000	1,840	37,160	28	52,240	36,760	15,480	12	16	
	50	37,160	3,000	34,160	26	15,480	22,.00	15,480	12	14	
	51	34,160	3,340	30,820	23	15,480		15,480	12	11	
	52	30,820	28,580	2,240	2	15,480		15,480	12	(10)	
April	53	2,240	1,870	370	-	15,480		15,480	12	(12)	
	54	370	370	-	-	15,480		15,480	12	(12)	
	55	-	-	-	-	15,480		15,480	12	(12)	
	56	-	-	-	- 0.450	15,480	001555	15,480	12	(12)	
		laulation is bass	400,000		8,153		384,520		7,607	546	546

This calculation is based on:

1 A budget of £300,000 for pay and £100,000 other

2 Profile of non-pay expenditure for schools in previous financial year

3 One-third of pay budget paid each term

4 Termly instalments of non-pay budget based on profile for schools in previous financial year

5 Interest rate of 3.9375%

	LA Responsibility	Delegated School Responsibility
(A) STRUCTURE		
Foundations, dead walling, oversite concrete sleeper walls and damp proof courses:	Foundations, dead walling, oversite concrete sleeper walls and damp proof courses:	All repairs.
Structural frames, steel, timber or concrete including all components and fixings:	Replacement of all or substantial part of the structure to prevent imminent, or correct actual, major failure of the structure.	All repairs including maintaining protective systems where exposed.
Floor structures, ground floor slabs including ducts:	Replacement of all or substantial part of the structure to prevent imminent, or correct actual, major failure of the structure.	All repairs including maintaining protective systems where exposed. Floor finishes, covings, nosings, cover and expansion strips including screed replacement.
Flat roof structures:	Replacement of all or substantial part of the structure to prevent imminent, or correct actual, major failure of the structure.	All repairs including maintaining protective systems where exposed.
Flat roof coverings, screeds and insulation with associated flashings, gutterwork, edge trims and fascias:	Replacement of all or substantially all of roof area	All repairs and cleaning.

	LA Responsibility	Delegated School Responsibility
Flat roof drainage including gutters, downpipes and associated fittings:		Repair and replacement and cleaning.
Pitched roof structures:	Replacement of all or substantial part of the structure including trusses to prevent imminent, or correct actual, major failure of the structure.	All repairs.
Pitched roof coverings, and insulation with associated flashings, gutterwork, barge boards and fascias:	Replacement of all or substantially all of roof area.	All repairs
Pitched roof drainage including gutters, downpipes and associated fittings:		Repair and replacement.
Roofglazing, rooflights, skylights, verandahs:		Repair and replacement.
Ceilings including structure, suspension systems, tiles, linings and applied finishes		Repair and replacement.
Staircases and landing structures:	Replacement of all or substantial part of the structure to prevent imminent, or correct actual, major failure of the structure.	Repairs including maintaining protective systems where exposed. Handrails and balustrades. Finishes and coverings as floors above.

	LA Responsibility	Delegated School Responsibility
External walls and surfaces, chimney stacks and flues, including insulation, steel chimneys:	Replacement of all or substantial part of the structure to prevent imminent, or correct actual, major failure of the structure.	All repairs and repointing. Repair/replacement external wall finishes; exposed finishes, plaster etc. Repair/replacement solid fuel enclosed
		fires and fireplaces including grates, cheeks and hearth. Cleaning of flues and chimneys.
Internal walls, load-bearing partitions and screens:	Replacement of all or substantial part of the structure to prevent imminent, or correct actual, major failure of the structure including various internal finishes, linings and decorations.	All repairs.
Non-structural partitions, toilet and shower cubicles. Glazing, frames, casings, architrave's, picture rails, skirtings, plaster and surface finishes.		Repair/replacement and minor alterations.

	LA Responsibility	Delegated School Responsibility
Windows, curtain walling:	Replacement of all or substantial part of the structure to prevent imminent, or correct actual, major failure of the structure.	All repairs and replacement where necessary.
		Repair/replacement glazing, putty, ironmongery, sash cords, easing and adjusting. Additional draught stripping.
Internal doors, external doors, screens with all fittings, glazing and ironmongery.		Repair/replacement all doors, easing and adjusting, key cutting, lock replacement.
		Additional draught stripping.
Pest control	Major structural dry or wet rot or woodworm.	Timber preservation, insecticidal spraying, insect and rodent control.
		As per responsibilities shown elsewhere.
(B) DECORATION		
		All internal and external decoration including cleaning, preparation of surfaces and repairs prior to painting.

	LA Responsibility	Delegated School Responsibility
(C) WATER AND DRAINAGE SERVICES		
Internal water supply services, including pumps, pipe replacements, tanks, cylinders, cisterns and insulation:	Major replacement of complete installations or a substantial part of the installations.	Repair/replacement of all individual items of equipment, fittings and ancillaries; repair/replacement of isolated sections of pipework/insulation; repair of leaks and burst pipes. All replacement of taps, valves, ballvalves including adjustment and re-washering.
Sanitary fittings/equipment including sinks, drainers, baths, showers, wash basins and traps, WC suites, drinking fountains, stands and supports:		Repair/replacement of all equipment and fittings. Bath panels and re-enamelling inside baths.
Fixed fire hose reels:		Repair/replacement.

Appendix 2 – Division of Responsibility for Repairs and Maintenance

	LA Responsibility	Delegated School Responsibility
Waste and soil drainage systems, drainage channels, traps, gratings, access covers and frames:	Major replacement of complete installations or a substantial part of the installations.	Repair/replacement of individual items of equipment, fittings and ancillaries; repair/replacement of isolated sections of pipework. Cleansing. CCTV surveys, clearing blockages. The maintenance, cleaning and repair of all field drains, culverts, ditches, rivers and other water courses. Including trash grids, silt chambers and other ancillary equipment and structures.
(D) FURNITURE AND FITTINGS		
Internal joinery fixtures: including kitchen units, cupboards, shelves, picture rails, cloakroom rails and stands, coat hooks, internal signs, notice or display boards, fixed benches and other internal seating with its coverings.		Repair/replacement.
Fixed sports and gymnasium equipment:		Repair/replacement.
Blinds, curtain tracks, etc.		Repair/replacement.

	LA Responsibility	Delegated School Responsibility
(E) EXTERNAL WORKS		
Demolition:	Demolition of buildings and clearance of sites; sealing of drains and services.	
Paths and steps, hard paved areas; roads, play-grounds, car parks, tennis courts, 5 a side areas.	Renewal of tar paved areas.	All repairs and maintenance. Includes repairs to potholes and paving slabs including sweeping-off gravel. Lines and markings.
Retaining walls:	Replacement of all or substantial part of the structure to prevent imminent, or correct actual, major failure of the structure.	All repairs and repointing.
Perimeter and boundary walls, all fencing and gates:		Repair/replacement.
Flag poles, school name boards and other joinery fixtures and structures.		Repair/replacement.
Mains drainage including traps, gullies and manholes:	Major replacement of complete systems or a substantial part of the systems.	Repair/replacement of all individual items of equipment, fittings and ancillaries; repair/replacement of isolated sections of pipework including investigations; cleaning drainage systems, grease traps, etc., and clearing blockages.

	LA Responsibility	Delegated School Responsibility
Refuse containers, bins, clothes lines and posts:		Repair/replacement.
Pest/vermin control:		All control measures.
Gas, electric, water mains and heating mains:	Major replacement of complete systems or a substantial part of the systems.	Repair/replacement of individual items of equipment, fittings and ancillaries; repair/replacement of isolated sections of pipework including investigations. Emergency call-out.
Temporary buildings and ancillary buildings constructed and installed at LA cost:	Maintenance as set down for the appropriate building element.	Maintenance as set down for the appropriate building element as per manufacturers instruction.
Ancillary buildings erected at school cost and all greenhouses		All repair/replacement.
Mature trees:		All maintenance/removal.
Grounds playing fields, amenities, land, landscape areas and boundary hedges, pitch and court markings, nets, posts.		All upkeep and maintenance.

Appendix 2 – Division of Responsibility for Repairs and Maintenance

	LA Responsibility	Delegated School Responsibility
(F) MISCELLANEOUS		
Asbestos containing materials:	Specialist removal of damaged/disturbed asbestos containing materials. Notes (1) Where a school commissions an improvement project which requires the removal of asbestos then they would be expected to meet that cost. (2) If a school's action negligently causes release of asbestos then the LA reserves the right to charge the cost to the schools budget. (3) The LA has an asset management plan which includes details of asbestos located in schools. Schools are required to inform the LA immediately of any works where asbestos is or may be involved.	Inspection of asbestos containing materials. Sealing/encapsulation. Replacement where removed unless part of capitalised maintenance programme. Sampling and testing; air tests.
Graffiti, vandalism, malicious damage:	-	All graffiti removal and repairs.

	LA Responsibility	Delegated School Responsibility
Portable fire-fighting appliances, extinguishers, fire blankets and hand operated bells.		Provision of, cleaning, servicing, re-filling and replacement. (Incidents of fire are covered by insurance and must be immediately reported to the LA).
(G) ELECTRICAL SERVICES		
Electrical installations including distribution boards, switchgear, cabling, conduits, trunking, fittings and accessories:	Major replacement of complete installations or a substantial part of the installations.	Repair/replacement of individual items of equipment, fittings and accessories including lighting switches, socket outlets, spur fuses, plug tops, flexible cable to portable appliances (electric kettles, etc.); renewal of luminaires; repair/replacement of isolated circuits.
		Servicing Electrical Installations including service agreements for installations and equipment.

Appendix 2 – Division of Responsibility for Repairs and Maintenance

	LA Responsibility	Delegated School Responsibility
Alarm, emergency, time and call bell systems, cabinets, batteries, controls, wiring, relays, automatic detectors,	Major replacement of complete installations or a substantial part of the installations.	Repair/replacement of individual items of equipment, fittings and accessories; repair/replacement of isolated circuits.
break glass pushes, sounders, electromagnetic door holders, master		Repair/replacement/servicing of systems.
clock systems, programmers, pushes, reset units, indicator boards, handsets,		Repair and renewal and maintenance of items purchased at school cost.
intruder alarms, CCTV installations, cameras, monitors, door access systems (excluding systems purchased at school cost):		Reset of intruder alarms, time controls, time clocks, fire detection or similar systems.
Fan convectors and other fixed space and water heating equipment, fixed ventilation units, thermostats, external controls, isolators and time switches:	Renewal where part of major replacement of complete electrical installations or of a substantial part of the installations.	Repair/replacement of individual items of equipment, fittings and accessories; repair/replacement of isolated circuits. Resetting time switches, general cleaning.
Extractor fans, window, wall and roof mounted, all wiring and controls:	Renewal where part of major replacement of complete electrical installations or of a substantial part of the installations.	Repair/replacement of individual items of equipment, fittings and accessories; repair/replacement of isolated circuits. Cleaning surfaces of canopies and fan apertures.
Off-peak heating units, on-peak heating units, underfloor heating cables, including all elements, wiring controls, isolators and thermostats:	Renewal where part of major replacement of complete electrical installations or of a substantial part of the installations.	Repair/replacement of individual items of equipment, fittings and accessories; repair/replacement of isolated circuits. General cleaning.

	LA Responsibility	Delegated School Responsibility
Electric incinerators and macerators, stand-by generators, air-raid warning sirens etc.:	Renewal where part of major replacement of complete electrical installations or of a substantial part of the installations.	Repair/replacement of individual items of equipment, fittings and accessories; repair/replacement of isolated circuits. General cleaning.
Lifts, hoists, barriers, electric door motors and controls, window cleaning cradles, beams, cradles and winches:	Major replacement of complete installations or a substantial part of the installations	Repair/replacement of individual items of equipment, fittings and accessories; repair/replacement of isolated circuits. Glazing, cleaning doors, tracks and car interiors.
Specialist external equipment, earthing, lightning conductors.		Repair/replacement.
Testing:		Testing of electrical installations and equipment including Portable Appliance Testing.
(H) KITCHEN AND LAUNDRY EQUIPMENT		
Fixed cooking equipment including ovens, ranges, fryers, boilers, steamers and mixers, heated trolleys, cold rooms, fixed water boilers and sterilising sink heaters, refrigerators:	Renewal where part of major kitchen refurbishment.	Repair/replacement of individual items of equipment, fittings and accessories. General cleaning.

	LA Responsibility	Delegated School Responsibility
Washing machines, tumble dryers, hydro extractors, irons:	Renewal where part of major laundry refurbishment.	Repair/replacement of individual items of equipment, fittings and accessories. General cleaning.
(I) MECHANICAL SERVICES		
Boilers, including automatic controls and electrics:	Replacement	Repair. Replacement of controls and electrics where not associated with boiler plant renewal.
Ancillary boiler equipment: pumps and tanks:		Repair/replacement.
Heating and domestic hot water distribution systems including pumps, pipe replacements, tanks, cylinders, cisterns and insulation:	Major replacement of complete installations or a substantial part of the installations.	Repair/replacement of individual items of equipment, fittings and ancillaries; repair/replacement of isolated sections of pipework/insulation; repair of leaks and burst pipes. Replacement of taps, valves, ballvalves including adjustment and rewashering.
Radiators and mechanical convectors:	Renewal where part of major replacement of complete heating installations or of a substantial part of the installations.	Repair/replacement of individual items of equipment, fittings and accessories. Cleaning of mechanical convector heater filters. (Note - Asbestos can be present).

	LA Responsibility	Delegated School Responsibility
Servicing:		Servicing of mechanical services installations, plant and equipment including service agreements.
Overflows from tanks feeding heating, domestic hot water and tank water systems.		Repair/replacement.
Gas distribution systems:	Major replacement of complete installations or a substantial part of the installations.	Repair/replacement of individual items of equipment, fittings and ancillaries; repair/replacement of isolated sections of pipework; repair of leaks. All replacement of taps, valves.
Fixed air-conditioning and ventilation equipment:	Major replacement of complete installations or a substantial part of the installations.	Repair/replacement of individual items of equipment, fittings and ancillaries; repair/replacement of isolated sections of pipework/ductwork.
Direct oil and gas fired heater units:	Major replacement of complete installations or a substantial part of the installations.	Repair/replacement of individual items of equipment, fittings and ancillaries; repair/replacement of isolated sections of pipework/ductwork.

	LA Responsibility	Delegated School Responsibility
Sewage pumping chambers:	Replacement of all or substantial part of the structure to prevent imminent, or correct actual, major failure of the structure including sewage pumps.	All repairs.
Swimming pool plant:	Major replacement of complete installations or a substantial part of the installations; the main pool.	Repair/replacement of individual items of plant, equipment, fittings and ancillaries; repair/replacement of isolated sections of pipework/ductwork, walkways, footpaths, tiled areas, changing facilities, other surfaces and finishes. Chemical dosing and water testing. Pool Covers - repair and replacement.
Fume cupboards, including extractor fans and ductwork.		Repair/replacement.
School kitchens and serveries:	Replacement.	All repairs and maintenance

Appendix 3 – IFRS16 Maintained Schools Finance Lease Class Consent 2024

- 1. All existing leases in place on 1 April 2024 for items included in this list.
- 2. Leases related to IT equipment (for example laptops, tablets, desktop computers, printers, photocopiers, servers, door entry security systems, CCTV Systems, whiteboards and touch screen boards).
- 3. Leases related to telephony (for example mobile phones, landline phones and telephone systems).
- 4. Leases related to catering and cleaning equipment (for example tills, water coolers, vending machines, dishwashers, washing machines, ovens, fridges, freezers, water boilers, small kitchen appliances, crockery and cutlery).
- 5. Leases related to furniture (for example desks, tables and chairs).
- 6. Leases related to bathroom and sanitary items (for example hand dryers, towel dispensers, sanitary bins).
- 7. Leases related to gym equipment (for example treadmills, free weights and weight machines, rowing machines and exercise bikes).
- 8. Leases related to groundskeeping equipment (for example lawn mowers, string trimmers, leaf blowers and salt spreaders).
- 9. Leases related to LED lighting system (for example lightbulbs, control mechanisms and control panels) consent is granted where the product has been sourced with support from the Department for Education through its get help buying for schools website or from a recommended route on the Department for Education's Find a framework website:

Get Help Buying for Schools

Find a Framework

- 10. Leases related to minibuses and other vehicles for the use of the school.
- 11. Leases related to temporary classrooms and equivalent structures (but not land leases they sit on).